

Electricity and Energy

Budget summary

R million	2025/26				2026/27	2027/28
	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total	Total
MTEF allocation						
Administration	241.2	2.8	4.9	248.9	261.7	267.0
Energy Planning and Policy Development	78.4	–	–	78.4	82.7	87.1
Energy Programmes and Projects	455.0	4 300.1	–	4 755.1	4 853.9	5 073.4
Nuclear Energy Regulation and Management	55.7	1 487.9	–	1 543.6	1 634.0	1 662.4
State-owned Companies Support Services	43.3	–	–	43.3	46.9	53.2
Total expenditure estimates	873.6	5 790.8	4.9	6 669.3	6 879.2	7 143.1
Executive authority	Minister of Electricity and Energy					
Accounting officer	Director-General of Electricity and Energy					
Website	www.dmre.gov.za					

The Estimates of National Expenditure is available at www.treasury.gov.za. Additional tables in Excel format can be found at www.treasury.gov.za and www.vulekamali.gov.za.

Vote purpose

Formulate energy policies, regulatory frameworks and legislation, and oversee their implementation, to ensure energy security, sustainability and access to affordable and reliable energy.

Mandate

The Department of Electricity and Energy is mandated to ensure the secure and sustainable provision of energy to support socioeconomic development. Several pieces of legislation determine the department's mandate. These include the:

- Electricity Regulation Act (2006), which establishes a national regulatory framework for the electricity supply industry, including registration and licensing
- National Energy Act (2008), which empowers the minister to plan for and ensure security of supply for the energy sector. The act sets out core aspects of the department's mandate and empowers the Minister of Electricity and Energy to:
 - ensure that diverse energy resources are available in sustainable quantities and at affordable prices in the South African economy to support economic growth and poverty alleviation, while considering the natural environment
 - plan for the increased generation and consumption of renewable energy, a contingency energy supply, the holding of strategic energy feedstock and carriers, adequate investment in appropriate upkeep, and access to energy infrastructure
 - collect data and information regarding energy demand, supply and generation
 - promote electricity regulation, energy research and the efficient generation and consumption of energy.

In addition, the 1998 White Paper on Energy Policy, alongside the 2003 White Paper on Renewable Energy, sets out government's overarching position on the supply and consumption of energy. Other applicable policies include the integrated energy plan, the integrated resource plan, the electricity pricing policy, and the Paris Agreement on climate change.

Selected performance indicators

Table 10.1 Performance indicators by programme and related outcome

Indicator	Programme	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Kilometres of existing medium-voltage power lines upgraded per year	Energy Programmes and Projects	Outcome 5: Energy security and a just energy transition	0	0	5	50	50	50	50
Amount of energy savings realised and verified from the energy efficiency and demand-side management grant per year (terawatt-hours)	Energy Programmes and Projects		1.58 TWh	0.5 TWh	1.072 TWh	0.5 TWh	0.5 TWh	0.5 TWh	0.5 TWh
Number of additional households electrified with grid electrification per year	Energy Programmes and Projects		147 013	145 877	162 894	220 000	100 000	100 000	100 000
Number of bulk substations built per year	Energy Programmes and Projects		2	4	3	2	2	2	2
Number of additional substations upgraded per year	Energy Programmes and Projects		2	7	3	3	3	3	3
Kilometres of new medium-voltage power lines constructed per year	Energy Programmes and Projects		67	94	84	50	50	50	50
Number of additional households electrified with non-grid electrification per year	Energy Programmes and Projects		23 738	20 950	7 780	15 000	15 000	15 000	15 000
Number of shareholder compacts signed per year	State-owned Companies Support Services		1	1	1	1	1	1	1
Number of corporate plans reviewed per year	State-owned Companies Support Services		1	1	1	1	1	1	1
Number of state-owned companies' quarterly financial reviews conducted per year	State-owned Companies Support Services		4	4	4	4	4	4	4
Number of annual energy statistics reports published per year	Energy Planning and Policy Development		4	0	2	4	4	4	4

Expenditure overview

Over the medium term, the department will focus on ensuring and extending reliable access to electricity, enhancing energy efficiency, and managing nuclear energy in accordance with international commitments. This work is intended to ensure that South Africa has an adequate and disruption-free supply of electricity to sustain productivity and economic activity.

Expenditure is expected to increase at an average annual rate of 5.5 per cent, from R6.1 billion in 2024/25 to R7.1 billion in 2027/28, with transfers and subsidies to public entities and municipalities accounting for an estimated 86.8 per cent (R17.9 billion) of the department's planned spending over the MTEF period. Most of this is allocated for activities in the integrated national electrification programme, which is set to receive R13.2 billion through the *Energy Programmes and Projects* programme.

As part of the 2024 national macro organisation of government, the Department of Mineral Resources and Energy and was split into two departments, the Department Electricity and Energy and the Department of Mineral and Petroleum Resources. The split is expected to be finalised by 31 March 2025. As the new department builds capacity, spending on compensation of employees is expected to increase at an average annual rate of 8.9 per cent, from R313.6 million in 2024/25 to R404.9 million in 2027/28. Accordingly, the number of personnel is expected to increase from 359 in 2024/25 to 414 in 2027/28. An estimated 13.1 per cent (R2.7 billion) of the department's expenditure over the next 3 years is set aside for operational expenditure, of which R1.2 billion is for compensation of employees and R1.6 billion is for goods and services.

As part of South Africa's presidency of the G20 until November 2025, the department is responsible for leading the G20 energy transitions platform. This entails hosting ministerial and related working group and technical preparatory meetings. For this purpose, R6.5 million in 2025/26 is set aside in the department's baseline.

Expanding access to electricity

As part of the integrated national electrification programme, which aims to extend access to electricity to all households across South Africa, 300 000 households are expected to be connected to the electricity grid over the medium term. The department anticipates that a further 15 000 households per year over the same period will be provided with non-grid (mainly solar) electrification systems. To support this, 6 new bulk substations are expected to be built and 9 are earmarked for upgrades over the medium term.

Transfers to municipalities through the *Energy Programmes and Projects* programme for the direct component of the integrated national electrification programme are expected to remain at R1.7 billion per year over the MTEF period due to reductions and reprioritisations implemented in previous budget cycles. However, transfers to Eskom for the indirect component are expected to increase at an average annual rate of 4.4 per cent, from R2.2 billion in 2024/25 to R2.5 billion in 2027/28. A significant portion of households yet to be electrified are in sparsely populated rural areas, mostly in Eastern Cape and KwaZulu-Natal. A further R747.2 million is allocated for the non-grid component.

Enhancing energy efficiency

Over the medium term, municipalities that apply for and receive funding will undertake initiatives to upgrade infrastructure that is not energy efficient, such as converting street and traffic lights to use solar power and retrofitting government buildings with energy-efficient technologies. This is expected to lead to a targeted 1.5 terawatt hours of energy savings over the medium term. These activities are carried out through disbursements from the *energy efficiency and demand-side management grant*, which is allocated R773 million over the medium term in the *Clean Energy* subprogramme in the *Energy Programmes and Projects* programme. This subprogramme is also set to make transfers amounting to R253.2 million over the medium term to the South African National Energy Development Institute for research and development for green energy and energy efficiency.

Regulating nuclear energy

An estimated 96.2 per cent (R4.7 billion) of the *Nuclear Energy Regulation and Management* programme's budget is transferred to the department's entities that work with nuclear energy. These funds mainly subsidise the operational costs of the South African Nuclear Energy Corporation and the decommissioning and decontamination of old nuclear facilities. Other transfers include R146.1 million to the National Nuclear Regulator to regulate safety standards for nuclear activities in South Africa and R157.1 million to the National Radioactive Waste Disposal Institute for the long-term care and disposal of radioactive waste. In collaboration with other stakeholders, the department plans to implement a multipurpose reactor research project that will replace the SAFARI-1 nuclear research reactor by 2030 as it approaches the end of its useful life. The project, for which R1.3 billion over the medium term is allocated for preparatory work, aims to allow nuclear research and development to continue and ensure that South Africa remains one of the top radioisotope producers in the world. Spending in the *Nuclear Energy Regulation and Management* programme is expected to increase at an average annual rate of 15.1 per cent, from R1.1 billion in 2024/25 to R1.7 billion in 2027/28.

Expenditure trends and estimates

Table 10.2 Vote expenditure trends by programme and economic classification¹

Programmes												
1. Administration												
2. Energy Planning and Policy Development												
3. Energy Programmes and Projects												
4. Nuclear Energy Regulation and Management												
5. State-owned Companies Support Services												
Programme					Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28		
Programme 1	151.5	170.9	183.0	220.6	13.3%	0.9%	248.9	261.7	267.0	6.6%	3.7%	
Programme 2	47.0	51.6	57.7	67.1	12.6%	0.3%	78.4	82.7	87.1	9.1%	1.2%	
Programme 3	5 482.6	6 498.5	6 052.7	4 660.9	-5.3%	27.7%	4 755.1	4 853.9	5 073.4	2.9%	72.3%	
Programme 4	1 123.4	1 162.7	1 153.8	1 089.1	-1.0%	5.5%	1 543.6	1 634.0	1 662.4	15.1%	22.1%	
Programme 5	31 727.1	21 888.4	39.6	43.1	-88.9%	65.6%	43.3	46.9	53.2	7.2%	0.7%	
Subtotal	38 531.6	29 772.1	7 486.7	6 080.7	-46.0%	100.0%	6 669.3	6 879.2	7 143.1	5.5%	100.0%	
Total	38 531.6	29 772.1	7 486.7	6 080.7	-46.0%	100.0%	6 669.3	6 879.2	7 143.1	5.5%	100.0%	
Change to 2024				–			406.1	443.3	417.4			
Budget estimate												
Economic classification												
Current payments	619.3	773.0	508.0	773.7	7.7%	3.3%	873.6	908.4	947.8	7.0%	13.1%	
Compensation of employees	258.0	265.3	277.5	313.6	6.7%	1.4%	370.9	387.7	404.9	8.9%	5.5%	
Goods and services ¹	361.3	507.7	230.6	460.1	8.4%	1.9%	502.7	520.7	542.9	5.7%	7.6%	
of which:					0.0%	0.0%				0.0%	0.0%	
Computer services	11.4	15.9	17.1	11.6	0.6%	0.1%	15.2	20.9	21.5	22.7%	0.3%	
Consultants: Business and advisory services	275.9	390.8	97.2	297.2	2.5%	1.3%	318.5	317.6	331.5	3.7%	4.7%	
Legal services	7.0	5.4	11.4	7.1	0.3%	0.0%	7.0	8.2	13.9	25.1%	0.1%	
Operating leases	27.8	36.0	39.3	36.5	9.4%	0.2%	38.0	40.3	42.0	4.9%	0.6%	
Travel and subsistence	16.4	25.5	28.3	39.6	34.1%	0.1%	48.4	51.8	53.9	10.8%	0.7%	
Operating payments	1.6	9.1	4.4	20.0	133.1%	0.0%	21.4	39.2	41.0	27.1%	0.5%	
Transfers and subsidies ¹	6 217.7	7 137.0	6 975.1	5 302.3	-5.2%	31.3%	5 790.8	5 965.9	6 190.2	5.3%	86.8%	
Provinces and municipalities	2 223.0	2 342.9	2 256.1	1 982.2	-3.8%	10.8%	1 943.4	1 912.2	1 998.6	0.3%	29.3%	
Departmental agencies and accounts	170.4	178.7	181.1	171.9	0.3%	0.9%	179.4	187.7	196.2	4.5%	2.7%	
Foreign governments and international organisations	21.4	17.3	25.9	25.9	6.5%	0.1%	27.0	28.2	29.5	4.5%	0.4%	
Public corporations and private enterprises	3 800.8	4 596.4	4 510.4	3 118.5	-6.4%	19.6%	3 640.5	3 837.3	3 965.4	8.3%	54.4%	
Households	2.1	1.8	1.5	3.9	23.4%	0.0%	0.5	0.5	0.5	-49.0%	0.0%	
Payments for capital assets	1.6	4.8	2.9	4.7	42.9%	0.0%	4.9	4.9	5.1	2.6%	0.1%	
Machinery and equipment	1.6	4.8	2.9	4.7	42.9%	0.0%	4.9	4.9	5.1	2.6%	0.1%	
Payments for financial assets	31 693.0	21 857.3	0.6	0.1	-98.6%	65.4%	–	–	–	-100.0%	0.0%	
Total	38 531.6	29 772.1	7 486.7	6 080.7	-46.0%	100.0%	6 669.3	6 879.2	7 143.1	5.5%	100.0%	

1. Tables with expenditure trends, annual budget, adjusted appropriation and audited outcome are available at www.treasury.gov.za and www.vulekamali.gov.za.

Transfers and subsidies expenditure trends and estimates

Table 10.3 Vote transfers and subsidies trends and estimates

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R thousand	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Households											
Social benefits											
Current	1 930	1 567	1 477	3 797	25.3%	–	386	404	422	-51.9%	–
Employee social benefits	1 930	1 567	1 477	3 797	25.3%	–	386	404	422	-51.9%	–
Other transfers to households											
Current	136	208	21	82	-15.5%	–	86	90	94	4.7%	–
Employee ex-gratia payment	136	208	21	82	-15.5%	–	86	90	94	4.7%	–
Provinces and municipalities											
Municipal bank accounts											
Current	220 874	223 204	224 092	235 700	2.2%	3.5%	246 260	257 542	269 188	4.5%	4.3%
Energy efficiency and demand-side management grant	220 874	223 204	224 092	235 700	2.2%	3.5%	246 260	257 542	269 188	4.5%	4.3%
Capital	2 002 157	2 119 668	2 032 046	1 746 436	-4.5%	30.8%	1 697 076	1 654 605	1 729 427	-0.3%	29.4%
Integrated national electrification programme (municipal) grant	2 002 157	2 119 668	2 032 046	1 746 436	-4.5%	30.8%	1 697 076	1 654 605	1 729 427	-0.3%	29.4%

Table 10.3 Vote transfers and subsidies trends and estimates (continued)

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R thousand											
Provincial agencies and funds											
Current	15	3	2	21	11.9%	–	22	23	24	4.6%	–
Vehicle licences	15	3	2	21	11.9%	–	22	23	24	4.6%	–
Public corporations and private enterprises											
Other transfers to public corporations											
Current	959 400	990 486	984 177	915 092	-1.6%	15.0%	1 358 352	1 439 671	1 458 877	16.8%	22.2%
South African Nuclear Energy Corporation	959 400	990 486	984 177	915 092	-1.6%	15.0%	955 352	999 671	1 044 877	4.5%	16.8%
South African Nuclear Energy Corporation: Multipurpose reactor project	–	–	–	–	–	–	403 000	440 000	414 000	–	5.4%
Capital	17 110	17 706	7 822	7 424	-24.3%	0.2%	7 750	8 109	8 476	4.5%	0.1%
South African Nuclear Energy Corporation	17 110	17 706	7 822	7 424	-24.3%	0.2%	7 750	8 109	8 476	4.5%	0.1%
Subsidies on products and production											
Capital	2 824 257	3 588 162	3 518 356	2 196 019	-8.0%	47.3%	2 274 401	2 389 517	2 498 025	4.4%	40.3%
Integrated national electrification programme (Eskom) grant	2 824 257	3 588 162	3 518 356	2 196 019	-8.0%	47.3%	2 274 401	2 389 517	2 498 025	4.4%	40.3%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	169 917	178 145	181 138	171 882	0.4%	2.7%	179 445	187 690	196 178	4.5%	3.2%
Energy and Water Sector Education and Training Authority	–	–	1 160	1 084	–	–	1 133	1 206	1 261	5.2%	–
Chemical Industries Sector Education and Training Authority	–	–	1 160	1 084	–	–	1 132	1 084	1 133	1.5%	–
South African National Energy Development Institute	75 182	81 072	81 383	77 240	0.9%	1.2%	80 638	84 379	88 195	4.5%	1.4%
National Nuclear Regulator	45 569	46 769	46 949	44 558	-0.7%	0.7%	46 519	48 677	50 878	4.5%	0.8%
National Radioactive Waste Disposal Institute	49 166	50 304	50 486	47 916	-0.9%	0.8%	50 023	52 344	54 711	4.5%	0.9%
Capital	520	539	–	–	-100.0%	–	–	–	–	–	–
National Nuclear Regulator	520	539	–	–	-100.0%	–	–	–	–	–	–
Foreign governments and international organisations											
Current	21 416	17 272	25 941	25 854	6.5%	0.4%	26 992	28 248	29 525	4.5%	0.5%
International Renewable Energy Agency	–	1 724	1 512	1 250	–	–	1 305	1 366	1 428	4.5%	–
International Energy Forum	344	825	–	371	2.6%	–	388	406	424	4.6%	–
International Atomic Energy Agency	20 479	14 045	24 429	23 420	4.6%	0.3%	24 450	25 587	26 744	4.5%	0.4%
Generation IV International Forum	593	678	–	813	11.1%	–	849	889	929	4.5%	–
Total	6 217 732	7 136 960	6 975 072	5 302 307	-5.2%	100.0%	5 790 770	5 965 899	6 190 236	5.3%	100.0%

Personnel information

Table 10.4 Vote personnel numbers and cost by salary level and programme¹

Programmes																					
1. Administration																					
2. Energy Planning and Policy Development																					
3. Energy Programmes and Projects																					
4. Nuclear Energy Regulation and Management																					
5. State-owned Companies Support Services																					
Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)					
Number of funded posts	Number of posts additional to the establishment	Actual									Revised estimate			Medium-term expenditure estimate							
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28				
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost				
Electricity and Energy																					
Salary level	384	12	358	277.5	0.8	359	296.1	0.8	423	370.9	0.9	418	387.7	0.9	414	404.9	1.0	4.9%	100.0%		
1 – 6	58	2	53	16.2	0.3	55	17.9	0.3	63	22.2	0.4	61	22.7	0.4	61	24.0	0.4	3.5%	14.9%		
7 – 10	168	2	152	88.4	0.6	151	93.1	0.6	175	114.8	0.7	174	120.4	0.7	174	127.1	0.7	4.7%	41.8%		
11 – 12	84	2	78	73.2	0.9	77	77.4	1.0	97	103.1	1.1	96	107.8	1.1	92	109.5	1.2	6.3%	22.4%		
13 – 16	74	4	73	95.3	1.3	74	103.0	1.4	86	125.9	1.5	85	131.7	1.5	85	138.9	1.6	4.8%	20.5%		
Other	–	2	2	4.4	2.2	2	4.7	2.3	2	4.9	2.5	2	5.2	2.6	2	5.5	2.7	-0.0%	0.5%		
Programme	384	12	358	277.5	0.8	359	296.1	0.8	423	370.9	0.9	418	387.7	0.9	414	404.9	1.0	4.9%	100.0%		
Programme 1	177	10	157	93.6	0.6	161	99.3	0.6	203	140.1	0.7	198	144.1	0.7	196	150.0	0.8	6.9%	47.0%		
Programme 2	43	–	38	44.1	1.2	41	51.2	1.3	47	61.7	1.3	47	65.1	1.4	47	68.6	1.5	4.9%	11.3%		
Programme 3	104	–	104	78.4	0.8	96	76.2	0.8	108	92.5	0.9	108	97.6	0.9	107	102.0	1.0	3.9%	26.0%		
Programme 4	33	2	32	33.7	1.1	35	40.2	1.2	37	45.6	1.2	37	48.1	1.3	37	50.8	1.4	2.1%	9.1%		
Programme 5	27	–	27	27.7	1.0	27	29.2	1.1	27	31.1	1.1	27	32.8	1.2	26	33.6	1.3	-1.0%	6.7%		

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Departmental receipts

Table 10.5 Departmental receipts by economic classification

	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Average: Receipt item/ Total (%)	Medium-term receipts estimate			Average growth rate (%)	Average: Receipt item/ Total (%)
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
R thousand	2021/22	2022/23	2023/24	2024/25		2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Departmental receipts	13 920	531	287	908	793	-61.5%	100.0%	901	941	987	7.6%	100.0%
Sales of goods and services produced by department	193	197	177	236	209	2.7%	5.0%	237	247	259	7.4%	26.3%
Sales by market establishments	106	101	76	137	120	4.2%	2.6%	139	145	152	8.2%	15.4%
of which:												
Market establishment:	106	101	76	137	120	4.2%	2.6%	139	145	152	8.2%	15.4%
Rental parking:												
Covered and open	5	13	15	9	7	11.9%	0.3%	7	7	7	—	0.8%
Administrative fees												
of which:												
Requested information:	5	13	15	9	7	11.9%	0.3%	7	7	7	—	0.8%
Promotion of Access to Information Act (2000)												
Other sales	82	83	86	90	82	—	2.1%	91	95	100	6.8%	10.2%
of which:												
Services rendered:	82	83	86	90	82	—	2.1%	91	95	100	6.8%	10.2%
Commission on insurance and garnishee												
Sales of scrap, waste, arms and other used current goods	—	—	—	—	—	—	—	2	2	2	—	0.2%
of which:												
Sales: Scrap	—	—	—	—	—	—	—	2	2	2	—	0.2%
Interest, dividends and rent on land	29	29	30	14	45	15.8%	0.9%	50	52	55	6.9%	5.6%
Interest	29	29	30	14	45	15.8%	0.9%	50	52	55	6.9%	5.6%
Transactions in financial assets and liabilities	13 698	305	80	658	539	-66.0%	94.1%	612	640	671	7.6%	68.0%
Total	13 920	531	287	908	793	-61.5%	100.0%	901	941	987	7.6%	100.0%

Programme 1: Administration

Programme purpose

Provide strategic leadership, management and support services to the department.

Expenditure trends and estimates

Table 10.6 Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25		2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	
Ministry	9.1	9.5	11.1	44.3	69.7%	10.2%	44.3	46.0	47.7	2.5%	18.3%
Departmental Management	10.0	10.8	12.3	13.4	10.4%	6.4%	13.8	14.9	15.5	4.9%	5.8%
Internal Audit	5.8	6.1	6.6	6.8	5.0%	3.5%	8.5	9.1	9.5	11.8%	3.4%
Finance Administration	24.3	26.0	26.5	27.9	4.6%	14.4%	34.2	35.3	36.7	9.5%	13.4%
Corporate Services	74.9	82.0	87.9	90.9	6.7%	46.2%	109.1	115.1	114.6	8.0%	43.1%
Office Accommodation	27.4	36.5	38.6	37.3	10.8%	19.3%	38.9	41.4	43.1	4.9%	16.1%
Total	151.5	170.9	183.0	220.6	13.3%	100.0%	248.9	261.7	267.0	6.6%	100.0%
Change to 2024				—			1.2	1.2	1.3		
Budget estimate											

Table 10.6 Administration expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Adjusted appropriation			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Current payments	148.3	164.4	175.6	209.8	12.3%	96.1%	241.2	254.0	259.0	7.3%	96.6%
Compensation of employees	85.8	89.4	93.6	116.8	10.8%	53.1%	140.1	144.1	150.0	8.7%	55.2%
Goods and services	62.4	75.0	82.1	92.9	14.2%	43.0%	101.1	109.8	109.1	5.5%	41.4%
of which:						—					—
Audit costs: External	3.8	3.2	3.3	3.5	-2.3%	1.9%	3.7	4.1	4.2	6.2%	1.5%
Computer services	11.4	11.7	11.2	11.5	0.4%	6.3%	10.2	10.9	11.5	-0.1%	4.4%
Contractors	0.2	0.7	0.9	1.2	85.8%	0.4%	4.9	6.0	1.0	-6.1%	1.3%
Operating leases	27.7	35.8	39.3	36.5	9.6%	19.2%	38.0	40.3	42.0	4.9%	15.7%
Property payments	5.9	7.5	8.0	6.3	2.3%	3.8%	6.5	7.2	7.5	5.8%	2.8%
Travel and subsistence	3.4	5.1	5.6	15.1	63.6%	4.0%	18.9	19.8	20.6	11.1%	7.4%
Transfers and subsidies	1.7	1.7	3.8	6.1	53.7%	1.8%	2.8	2.8	2.9	-21.5%	1.5%
Provinces and municipalities	0.0	0.0	0.0	0.0	11.9%	—	0.0	0.0	0.0	4.6%	—
Departmental agencies and accounts	—	—	2.3	2.2	—	0.6%	2.3	2.3	2.4	3.4%	0.9%
Households	1.7	1.7	1.5	3.9	32.8%	1.2%	0.5	0.5	0.5	-49.0%	0.5%
Payments for capital assets	1.6	4.8	2.9	4.7	43.8%	1.9%	4.9	4.9	5.1	2.6%	2.0%
Machinery and equipment	1.6	4.8	2.9	4.7	43.8%	1.9%	4.9	4.9	5.1	2.6%	2.0%
Payments for financial assets	0.0	0.0	0.6	0.1	58.1%	0.1%	—	—	—	-100.0%	—
Total	151.5	170.9	183.0	220.6	13.3%	100.0%	248.9	261.7	267.0	6.6%	100.0%
Proportion of total programme expenditure to vote expenditure	0.4%	0.6%	2.4%	3.6%	—	—	3.7%	3.8%	3.7%	—	—
Details of transfers and subsidies											
Households											
Social benefits											
Current	1.5	1.5	1.5	3.8	35.7%	1.1%	0.4	0.4	0.4	-51.9%	0.5%
Employee social benefits	1.5	1.5	1.5	3.8	35.7%	1.1%	0.4	0.4	0.4	-51.9%	0.5%
Other transfers to households											
Current	0.1	0.2	0.0	0.1	-15.5%	0.1%	0.1	0.1	0.1	4.7%	—
Employee ex-gratia payment	0.1	0.2	0.0	0.1	-15.5%	0.1%	0.1	0.1	0.1	4.7%	—
Provinces and municipalities											
Provincial agencies and funds											
Current	0.0	0.0	0.0	0.0	11.9%	—	0.0	0.0	0.0	4.6%	—
Vehicle licences	0.0	0.0	0.0	0.0	11.9%	—	0.0	0.0	0.0	4.6%	—
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	—	—	2.3	2.2	—	0.6%	2.3	2.3	2.4	3.4%	0.9%
Energy and Water Sector	—	—	1.2	1.1	—	0.3%	1.1	1.2	1.3	5.2%	0.5%
Education and Training Authority											
Chemical Industries Sector	—	—	1.2	1.1	—	0.3%	1.1	1.1	1.1	1.5%	0.4%
Education and Training Authority											

Personnel information

Table 10.7 Administration personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28					
		Unit cost			Unit cost			Unit cost			Unit cost								
Administration		Number	Cost	cost	Number	Cost	cost	Number	Cost	cost	Number	Cost	cost	Number	Cost	cost			
Salary level	177	10	157	93.6	0.6	161	99.3	0.6	203	140.1	0.7	198	144.1	0.7	196	150.0	0.8	6.9%	100.0%
1 – 6	56	2	51	15.6	0.3	53	17.3	0.3	61	21.5	0.4	59	22.0	0.4	59	23.2	0.4	3.6%	30.6%
7 – 10	78	1	64	33.1	0.5	68	37.2	0.5	84	48.7	0.6	83	50.7	0.6	83	53.5	0.6	6.9%	42.0%
11 – 12	26	2	22	18.8	0.9	21	18.5	0.9	30	28.8	1.0	29	29.3	1.0	27	28.7	1.1	9.7%	14.1%
13 – 16	17	3	18	21.7	1.2	17	21.7	1.3	26	36.2	1.4	25	37.0	1.5	25	39.0	1.6	13.7%	12.3%
Other	–	2	2	4.4	2.2	2	4.7	2.3	2	4.9	2.5	2	5.2	2.6	2	5.5	2.7	–	1.1%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 2: Energy Planning and Policy Development

Programme purpose

Formulate, maintain and implement integrated energy policies to promote and encourage investment in the energy industry and improve security of supply.

Objectives

- Improve energy security by:
 - implementing the revised Electricity Regulation Amendment Act (2007) and its regulations over the medium term
 - amending the National Radioactive Waste Management Disposal Institute Act (2008) and its regulations over the medium term
 - amending the Gas Act (2001) over the MTEF period
 - revising the integrated resource plan by 2025/26
 - publishing 4 annual energy statistics reports per year.

Subprogrammes

- *Nuclear, Electricity and Gas Policy* develops and reviews policy and legislative frameworks for the nuclear, electricity and gas sectors, conducts research, and monitors the impact of policy implementation.
- *Energy Planning* ensures the secure supply of energy resources through evidence-based planning, manages the development of energy plans, and conducts research and analysis of market trends that inform and influence the energy economy.
- *Intergovernmental Relations, International Collaborations and Transformation* promotes economic growth, investment and transformation in the sector.

Expenditure trends and estimates

Table 10.8 Energy Planning and Policy Development expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
R million											
Nuclear, Electricity and Gas Policy	14.9	14.5	13.8	18.4	7.2%	27.6%	27.5	29.0	30.5	18.4%	33.4%
Energy Planning	20.0	24.9	31.1	33.0	18.1%	48.8%	38.7	40.7	42.8	9.1%	49.2%
Intergovernmental Relations, International Collaborations and Transformation	12.0	12.2	12.7	15.7	9.4%	23.6%	12.2	13.0	13.7	-4.4%	17.3%
Total	47.0	51.6	57.7	67.1	12.6%	100.0%	78.4	82.7	87.1	9.1%	100.0%
Change to 2024 Budget estimate				–			0.5	0.5	0.6		
Economic classification											
Current payments	46.3	50.9	57.7	67.1	13.2%	99.4%	78.4	82.7	87.1	9.1%	100.0%
Compensation of employees	42.4	43.4	44.1	51.2	6.4%	81.1%	61.7	65.1	68.6	10.3%	78.2%
Goods and services	3.9	7.6	13.6	15.9	60.3%	18.3%	16.8	17.6	18.4	5.0%	21.8%
of which:						–					–
Administrative fees	0.0	0.0	0.1	0.8	231.4%	0.4%	0.8	0.9	0.9	4.5%	1.1%
Communication	0.3	0.4	0.3	0.4	13.0%	0.6%	0.4	0.4	0.5	4.3%	0.5%
Consultants: Business and advisory services	1.0	0.4	0.6	6.1	82.5%	3.6%	6.5	6.8	7.1	5.3%	8.4%
Travel and subsistence	1.1	2.3	3.7	5.3	69.0%	5.5%	5.6	5.8	6.1	4.4%	7.2%
Operating payments	0.5	0.1	0.1	1.1	32.5%	0.8%	1.1	1.2	1.3	5.9%	1.5%
Venues and facilities	0.1	0.1	0.9	1.3	171.0%	1.1%	1.4	1.4	1.5	5.4%	1.8%
Transfers and subsidies	0.7	0.7	–	–	-100.0%	0.6%	–	–	–	–	–
Foreign governments and international organisations	0.6	0.7	–	–	-100.0%	0.6%	–	–	–	–	–
Households	0.1	–	–	–	-100.0%	–	–	–	–	–	–
Total	47.0	51.6	57.7	67.1	12.6%	100.0%	78.4	82.7	87.1	9.1%	100.0%
Proportion of total programme expenditure to vote expenditure	0.1%	0.2%	0.8%	1.1%	–	–	1.2%	1.2%	1.2%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	0.1	–	–	–	-100.0%	–	–	–	–	–	–
Employee social benefits	0.1	–	–	–	-100.0%	–	–	–	–	–	–
Foreign governments and international organisations											
Current	0.6	0.7	–	–	-100.0%	0.6%	–	–	–	–	–
Generation IV International Forum	0.6	0.7	–	–	-100.0%	0.6%	–	–	–	–	–

Personnel information

Table 10.9 Energy Planning and Policy Development personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28				
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Energy Planning and Policy Development																			
Salary level	43	–	38	44.1	1.2	41	51.2	1.3	47	61.7	1.3	47	65.1	1.4	47	68.6	1.5	4.9%	100.0%
7 – 10	18	–	15	14.0	0.9	16	15.8	1.0	18	19.9	1.1	18	21.0	1.2	18	22.1	1.2	4.7%	38.6%
11 – 12	13	–	13	13.8	1.1	13	14.6	1.1	17	19.9	1.2	17	21.0	1.2	17	22.1	1.3	9.3%	35.1%
13 – 16	12	–	10	16.3	1.6	12	20.7	1.7	12	21.9	1.8	12	23.1	1.9	12	24.4	2.0	–	26.3%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 3: Energy Programmes and Projects

Programme purpose

Manage, coordinate and monitor programmes and projects focused on access to energy resources.

Objectives

- Increase access to electricity by managing the funding and monitoring of the implementation of the integrated national electrification programme on an ongoing basis.
- Increase public awareness on energy issues while empowering disadvantaged and vulnerable groups by identifying, implementing, managing and coordinating upliftment programmes and projects on an ongoing basis.
- Ensure the efficient management of electricity supply on an ongoing basis by:
 - enhancing the application of business principles for project management to help programme and project managers
 - coordinating, monitoring and reporting on the implementation of programmes and projects focused on the development, improvement and transformation of the energy generation, refinement, transmission and distribution industry and its infrastructure.
- Promote the sustainable use and management of energy resources over the medium term by managing the funding and monitoring of the *energy efficiency and demand-side management grant* to municipalities.

Subprogrammes

- *Energy Programmes and Project Management* provides overall management to the programme.
- *Integrated National Electrification Programme* oversees and manages the financing and implementation of the electrification programme, and makes transfers to Eskom, municipalities and private providers.
- *Programmes and Projects Management Office* provides specialised assistance to management to apply management principles, coordinate project information and report on projects.
- *Electricity Infrastructure and Industry Transformation* oversees programmes and projects focused on the development, improvement and transformation of the electricity generation, transmission and distribution sector, as well as independent power producers.
- *Clean Energy* advances energy efficiency and renewable energy in South Africa through planning and coordinating initiatives and interventions focused on the energy efficiency and renewable market.

Expenditure trends and estimates

Table 10.10 Energy Programmes and Projects expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Energy Programmes and Project Management	3.3	2.7	2.3	3.5	1.3%	0.1%	4.3	4.5	4.7	11.2%	0.1%
Integrated National Electrification Programme	5 091.2	5 982.2	5 667.2	4 226.1	-6.0%	92.4%	4 287.2	4 364.1	4 561.4	2.6%	90.2%
Programmes and Projects Management Office	21.3	21.7	24.8	21.6	0.5%	0.4%	24.4	25.5	26.7	7.3%	0.5%
Electricity Infrastructure and Industry Transformation	5.6	119.9	6.3	6.1	2.8%	0.6%	7.4	7.8	8.1	10.1%	0.2%
Clean Energy	361.1	372.0	352.1	403.7	3.8%	6.6%	431.7	452.0	472.5	5.4%	9.1%
Total	5 482.6	6 498.5	6 052.7	4 660.9	-5.3%	100.0%	4 755.1	4 853.9	5 073.4	2.9%	100.0%
Change to 2024 Budget estimate				–			0.8	0.8	0.9		
Economic classification											
Current payments	359.7	483.8	195.3	403.8	3.9%	6.4%	455.0	466.1	486.7	6.4%	9.4%
Compensation of employees	76.2	76.0	78.4	76.2	–	1.4%	92.5	97.6	102.0	10.2%	1.9%
Goods and services	283.5	407.8	116.9	327.6	4.9%	5.0%	362.6	368.6	384.8	5.5%	7.5%
of which:											
Computer services	–	–	–	0.1	–	–	5.0	10.0	10.0	364.2%	0.1%
Consultants: Business and advisory services	269.8	379.7	88.7	272.6	0.3%	4.5%	296.5	294.1	307.4	4.1%	6.1%
Legal services	0.5	1.9	1.2	2.7	74.6%	–	2.7	2.8	2.9	2.9%	0.1%
Consumable supplies	0.2	0.7	0.3	15.3	315.4%	0.1%	8.1	0.2	0.2	-78.2%	0.1%
Travel and subsistence	10.9	14.8	15.4	15.3	11.7%	0.2%	20.1	21.8	22.6	14.0%	0.4%
Operating payments	0.0	7.9	3.1	17.2	1140.7%	0.1%	17.6	35.1	36.7	28.8%	0.6%
Transfers and subsidies	5 122.8	6 014.7	5 857.4	4 257.0	-6.0%	93.6%	4 300.1	4 387.8	4 586.7	2.5%	90.6%
Provinces and municipalities	2 223.0	2 342.9	2 256.1	1 982.1	-3.8%	38.8%	1 943.3	1 912.1	1 998.6	0.3%	40.5%
Departmental agencies and accounts	75.2	81.1	81.4	77.2	0.9%	1.4%	80.6	84.4	88.2	4.5%	1.7%
Foreign governments and international organisations	0.3	2.5	1.5	1.6	67.7%	–	1.7	1.8	1.9	4.5%	–
Public corporations and private enterprises	2 824.3	3 588.2	3 518.4	2 196.0	-8.0%	53.4%	2 274.4	2 389.5	2 498.0	4.4%	48.4%
Payments for capital assets	0.0	–	–	–	-100.0%	–	–	–	–	–	–
Machinery and equipment	0.0	–	–	–	-100.0%	–	–	–	–	–	–
Payments for financial assets	0.0	–	0.0	–	-100.0%	–	–	–	–	–	–
Total	5 482.6	6 498.5	6 052.7	4 660.9	-5.3%	100.0%	4 755.1	4 853.9	5 073.4	2.9%	100.0%
Proportion of total programme expenditure to vote expenditure	14.2%	21.8%	80.8%	76.6%	–	–	71.3%	70.6%	71.0%	–	–
Details of transfers and subsidies											
Provinces and municipalities											
Municipal bank accounts											
Current	220.9	223.2	224.1	235.7	2.2%	4.0%	246.3	257.5	269.2	4.5%	5.2%
Energy efficiency and demand-side management grant	220.9	223.2	224.1	235.7	2.2%	4.0%	246.3	257.5	269.2	4.5%	5.2%
Capital	2 002.2	2 119.7	2 032.0	1 746.4	-4.5%	34.8%	1 697.1	1 654.6	1 729.4	-0.3%	35.3%
Integrated national electrification programme (municipal) grant	2 002.2	2 119.7	2 032.0	1 746.4	-4.5%	34.8%	1 697.1	1 654.6	1 729.4	-0.3%	35.3%
Public corporations and private enterprises											
Subsidies on products and production											
Capital	2 824.3	3 588.2	3 518.4	2 196.0	-8.0%	53.4%	2 274.4	2 389.5	2 498.0	4.4%	48.4%
Integrated national electrification programme (Eskom) grant	2 824.3	3 588.2	3 518.4	2 196.0	-8.0%	53.4%	2 274.4	2 389.5	2 498.0	4.4%	48.4%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	75.2	81.1	81.4	77.2	0.9%	1.4%	80.6	84.4	88.2	4.5%	1.7%
South African National Energy Development Institute	75.2	81.1	81.4	77.2	0.9%	1.4%	80.6	84.4	88.2	4.5%	1.7%
Foreign governments and international organisations											
Current	0.3	2.5	1.5	1.6	67.7%	–	1.7	1.8	1.9	4.5%	–
International Renewable Energy Agency	–	1.7	1.5	1.3	–	–	1.3	1.4	1.4	4.5%	–
International Energy Forum	0.3	0.8	–	0.4	2.6%	–	0.4	0.4	0.4	4.6%	–

Personnel information

Table 10.11 Energy Programmes and Projects personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)	
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate								
			2023/24			2024/25			2025/26		2026/27		2027/28				2024/25 - 2027/28
Energy Programmes and Projects			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Salary level	104	–	104	78.4	0.8	96	76.2	0.8	108	92.5	0.9	108	97.6	0.9	107	102.0	1.0
1 – 6	2	–	2	0.6	0.3	2	0.6	0.3	2	0.7	0.3	2	0.7	0.4	2	0.7	0.4
7 – 10	54	–	54	30.9	0.6	49	29.1	0.6	54	34.5	0.6	54	36.4	0.7	54	38.4	0.7
11 – 12	30	–	30	25.8	0.9	28	25.3	0.9	33	31.3	1.0	33	33.1	1.0	32	33.9	1.1
13 – 16	18	–	18	21.1	1.2	17	21.2	1.2	20	26.0	1.3	20	27.4	1.4	20	28.9	1.4

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 4: Nuclear Energy Regulation and Management

Programme purpose

Oversee and regulate the South African nuclear energy industry, control nuclear materials in line with international obligations and standards, and develop national legislation and policies to ensure the peaceful use of nuclear energy.

Objectives

- Improve security of supply for nuclear energy by managing and coordinating the implementation of the nuclear build programme over the MTEF period.
- Strengthen the control of nuclear material, equipment and related technologies by implementing all legislative and international agreement requirements related to nuclear non-proliferation and radiation security on an ongoing basis.
- Strengthen and promote the use of nuclear technology by implementing the technical cooperation programme over the medium term.
- Promote the use of nuclear technology by interfacing with regional and inter-regional organisations in the nuclear field, and leading South Africa's global participation in promoting nuclear research, development and technology applications for peaceful use over the medium term.

Subprogrammes

- *Nuclear Energy Management* provides overall management to the programme.
- *Nuclear Safety and Technology* manages and implements all matters related to nuclear safety and technology as required by legislation and international agreements; implements nuclear energy policy in line with the requirements of the integrated resource plan; and administers all matters related to nuclear technology, safety, liability and emergency management with the aim of improving the governance of the nuclear sector. This subprogramme also makes transfers to the South African Nuclear Energy Corporation, the National Nuclear Regulator and the National Radioactive Waste Disposal Institute, and is responsible for paying membership fees to international organisations.
- *Nuclear Non-proliferation and Radiation Security* manages and implements all matters related to nuclear non-proliferation and radiation security, as required by legislation and international agreements. This subprogramme also administers the use of nuclear material, related equipment and facilities, including nuclear technology, to ensure compliance with legislation and international agreements.

Expenditure trends and estimates

Table 10.12 Nuclear Energy Regulation and Management expenditure trends and estimates by subprogramme and economic classification

Subprogramme						Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome				Adjusted appropriation	Average growth rate (%)		Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	
Nuclear Energy Management	4.8	7.2	7.4	9.3	24.8%	0.6%	11.4	12.0	12.7	11.2%	0.8%
Nuclear Safety and Technology	1 107.4	1 143.3	1 133.8	1 063.9	-1.3%	98.2%	1 515.7	1 604.5	1 631.3	15.3%	98.1%
Nuclear Non-proliferation and Radiation Security	11.3	12.3	12.6	15.9	12.2%	1.1%	16.6	17.4	18.4	4.9%	1.2%
Total	1 123.4	1 162.7	1 153.8	1 089.1	-1.0%	100.0%	1 543.6	1 634.0	1 662.4	15.1%	100.0%
Change to 2024				–			403.4	440.4	414.4		
Budget estimate											
Economic classification											
Current payments	31.2	42.9	39.9	49.9	16.9%	3.6%	55.7	58.7	61.8	7.4%	3.8%
Compensation of employees	28.5	32.2	33.7	40.2	12.2%	3.0%	45.6	48.1	50.8	8.1%	3.1%
Goods and services	2.7	10.7	6.2	9.7	53.1%	0.6%	10.1	10.5	11.0	4.5%	0.7%
of which:						–					–
Advertising	0.1	–	0.1	0.1	7.7%	–	0.2	0.1	0.2	3.7%	–
Catering: Departmental activities	0.0	0.1	0.4	0.2	236.7%	–	0.1	0.1	0.1	-20.3%	–
Communication	0.3	0.4	0.3	0.1	-24.4%	–	0.1	0.3	0.3	35.7%	–
Consultants: Business and advisory services	0.9	6.3	2.2	6.9	98.5%	0.4%	7.1	7.4	7.7	3.6%	0.5%
Travel and subsistence	0.7	3.1	2.5	2.0	38.7%	0.2%	2.2	2.3	2.4	7.0%	0.1%
Venues and facilities	0.4	0.7	0.3	0.1	-29.6%	–	0.3	0.2	0.2	21.3%	–
Transfers and subsidies	1 092.2	1 119.8	1 113.9	1 039.2	-1.6%	96.4%	1 487.9	1 575.3	1 600.6	15.5%	96.2%
Departmental agencies and accounts	95.3	97.6	97.4	92.5	-1.0%	8.5%	96.5	101.0	105.6	4.5%	6.7%
Foreign governments and international organisations	20.5	14.0	24.4	24.2	5.8%	1.8%	25.3	26.5	27.7	4.5%	1.7%
Public corporations and private enterprises	976.5	1 008.2	992.0	922.5	-1.9%	86.1%	1 366.1	1 447.8	1 467.4	16.7%	87.8%
Total	1 123.4	1 162.7	1 153.8	1 089.1	-1.0%	100.0%	1 543.6	1 634.0	1 662.4	15.1%	100.0%
Proportion of total programme expenditure to vote expenditure	2.9%	3.9%	15.4%	17.9%	–	–	23.1%	23.8%	23.3%	–	–
Details of transfers and subsidies											
Public corporations and private enterprises											
Other transfers to public corporations											
Current	959.4	990.5	984.2	915.1	-1.6%	85.0%	1 358.4	1 439.7	1 458.9	16.8%	87.2%
South African Nuclear Energy Corporation	959.4	990.5	984.2	915.1	-1.6%	85.0%	955.4	999.7	1 044.9	4.5%	66.0%
South African Nuclear Energy Corporation: Multi-purpose reactor project	–	–	–	–	–	–	403.0	440.0	414.0	–	21.2%
Capital	17.1	17.7	7.8	7.4	-24.3%	1.1%	7.8	8.1	8.5	4.5%	0.5%
South African Nuclear Energy Corporation	17.1	17.7	7.8	7.4	-24.3%	1.1%	7.8	8.1	8.5	4.5%	0.5%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	94.7	97.1	97.4	92.5	-0.8%	8.4%	96.5	101.0	105.6	4.5%	6.7%
National Nuclear Regulator	45.6	46.8	46.9	44.6	-0.7%	4.1%	46.5	48.7	50.9	4.5%	3.2%
National Radioactive Waste Disposal Institute	49.2	50.3	50.5	47.9	-0.9%	4.4%	50.0	52.3	54.7	4.5%	3.5%
Capital	0.5	0.5	–	–	-100.0%	–	–	–	–	–	–
National Nuclear Regulator	0.5	0.5	–	–	-100.0%	–	–	–	–	–	–
Foreign governments and international organisations											
Current	20.5	14.0	24.4	24.2	5.8%	1.8%	25.3	26.5	27.7	4.5%	1.7%
International Atomic Energy Agency	20.5	14.0	24.4	23.4	4.6%	1.8%	24.5	25.6	26.7	4.5%	1.7%
Generation IV International Forum	–	–	–	0.8	–	–	0.8	0.9	0.9	4.5%	0.1%

Personnel information

Table 10.13 Nuclear Energy Regulation and Management personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)
Number of funded posts	Number of posts additional to the establishment	Medium-term expenditure estimate														
		Actual			Revised estimate			Medium-term expenditure estimate								
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28		
Nuclear Energy Regulation and Management		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Salary level	33	2	32	33.7	1.1	35	40.2	1.2	37	45.6	1.2	37	48.1	1.3	2.1%	100.0%
7 – 10	11	1	12	7.1	0.6	12	7.5	0.6	12	8.0	0.7	12	8.5	0.7	–	32.8%
11 – 12	11	–	9	11.3	1.3	11	15.2	1.4	13	19.1	1.4	13	20.2	1.5	6.3%	34.7%
13 – 16	11	1	11	15.3	1.4	12	17.5	1.5	12	18.5	1.6	12	19.5	1.6	-0.0%	32.5%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 5: State-owned Companies Support Services

Programme purpose

Provide and enforce state-owned companies' governance, legal assurance, and financial and non-financial performance monitoring, evaluation and reporting systems in support of the shareholder to ensure alignment with government priorities.

Objectives

- Ensure effective shareholder oversight of state-owned companies on an ongoing basis by:
 - providing governance systems and legal support
 - developing and maintaining shareholder risk profiles and mitigating strategies
 - monitoring, evaluating and reporting on financial and non-financial performance, and proposing intervention measures when required.
- Contribute to the performance of state-owned companies on an ongoing basis by:
 - conducting reviews and research, and modelling pipeline and new business enhancement opportunities within them
 - assessing their operations and developing mitigation instruments in conjunction with regulatory bodies and industry
 - conducting research, modelling job creation and transforming instruments to facilitate alignment with their shareholder compact agreements.

Subprogrammes

- *Energy Resources* exercises shareholder oversight of Eskom.
- *State-owned Companies Financial Assessment and Investment* analyses state-owned companies' capital plans, operational performance, execution of capital programmes and proposed restructuring proposals, and advises on appropriate action.
- *State-owned Companies Risk, Governance and Legal Assurance* provides external legal services and support, including transaction and contract management support, to sector teams and the commercial activities of energy state-owned companies. This subprogramme also develops, monitors and advises on legislative and corporate governance and shareholder management systems for the department and its state-owned energy companies, and develops and implements risk and compliance management guidelines and systems.

Entities

Eskom

Selected performance indicators

Table 10.16 Eskom performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of energy availability per year	Generation	Outcome 5: Energy security and a just energy transition	62.02%	56.99%	60%	61%	63%	64%	65%
System average interruption duration index (hours per year)	Distribution		35.5	36.6	38.0	38.0	37.5	37	36.75
System average interruption frequency index (events per year)	Distribution		12.3	13.1	18.0	17.5	17	17	16.5
Number of electrification connections per year	Distribution		97 947	101 899	85 474	44 974	40 898	38 277	64 534
System reliability performance for system minutes lost (less than 1 minute), measured in minutes	Transmission		2.88	3.2	3.53	3.53	3.53	3.53	3.53

Entity overview

Eskom is a state-owned company as defined in the Companies Act (2008) and is listed as a schedule 2 public entity in terms of the Public Finance Management Act (1999). The company is mandated to generate, transmit and distribute electricity to industrial, mining, commercial, agricultural and residential customers and redistributors.

Over the medium term, Eskom will focus on executing its turnaround strategy by continuing to work on the legal separation of the transmission and distribution and generation businesses while aiming to improve these functions. Part of the turnaround strategy involves aligning the company's human resources with its plans to improve operational performance to increase the availability of energy to 65 per cent by 2027/28. To achieve this, the company will implement appropriate strategies to retain critical skills, improve employee morale and deal with underperformance effectively. As such, spending on compensation of employees is projected to increase at an average annual rate of 4.7 per cent, from R40.7 billion in 2024/25 to R46.8 billion in 2027/28.

Expenditure is projected to increase at an average annual rate of 6.8 per cent, from R343.8 billion in 2024/25 to R418.3 billion in 2027/28. Generation constitutes an estimated 60.3 per cent (R713.2 billion) of Eskom's total budget over the medium term. The evolution of the electricity supply industry and the connection of large-scale renewable and distributed energy will require the company's transmission and distribution infrastructure to be significantly strengthened and expanded. This is aligned with the requirements contained in the transmission and distribution network development plans. Expenditure in the transmission division accounts for 28.3 per cent (R351 billion) of total spending, increasing at an average annual rate of 16.5 per cent, from R87.5 billion in 2024/25 to R138.3 billion in 2027/28, due to the execution of the transmission development plan for grid expansion. Spending on distribution accounts for 10.7 per cent (R125.7 billion) of the company's budget over the period ahead.

The company generates income mainly through the sale of electricity. Revenue is expected to increase at an average annual rate of 11.8 per cent, from R337.1 billion in 2024/25 to R470.8 billion in 2027/28, as annual tariffs for customers supplied directly by Eskom increase.

Programmes/Objectives/Activities

Table 10.17 Eskom expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
R million											
Administration	7 001.8	6 105.7	7 253.2	9 485.6	10.6%	2.4%	9 885.3	10 146.0	10 447.0	3.3%	2.6%
Generation	181 730.1	205 017.6	224 677.6	214 004.3	5.6%	66.6%	238 979.7	240 298.1	233 924.4	3.0%	60.3%
Distribution	26 305.8	30 686.7	31 722.0	38 752.2	13.8%	10.2%	41 782.2	40 823.0	43 082.8	3.6%	10.7%
Transmission	52 189.4	59 895.8	69 486.6	87 510.2	18.8%	21.5%	100 997.4	111 761.5	138 282.3	16.5%	28.3%
Subsidiaries and eliminations	(674.0)	194.5	(3 630.3)	(5 988.4)	107.1%	-0.8%	(7 427.4)	(7 179.5)	(7 460.5)	7.6%	-1.8%
Total	266 553.2	301 900.1	329 509.1	343 763.9	8.8%	100.0%	384 217.3	395 849.0	418 276.0	6.8%	100.0%

Statements of financial performance, cash flow and financial position

Table 10.18 Eskom statements of financial performance, cash flow and financial position

Statement of financial performance											
	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
R million											
Revenue											
Non-tax revenue	251 308.4	267 318.2	304 039.9	333 763.0	9.9%	101.3%	375 174.0	422 765.2	488 561.2	13.5%	100.8%
Sale of goods and services other than capital assets	247 048.4	259 702.1	295 964.6	328 598.3	10.0%	99.1%	369 272.2	415 977.6	481 113.2	13.6%	99.3%
Other non-tax revenue	4 260.0	7 616.1	8 075.3	5 164.7	6.6%	2.2%	5 901.8	6 787.6	7 448.1	13.0%	1.6%
Transfers received	3 319.5	8 500.9	(29 546.4)	3 371.7	0.5%	-1.3%	3 483.6	(6 174.7)	(17 747.1)	-274.0%	-0.8%
Total revenue	254 627.9	275 819.1	274 493.6	337 134.6	9.8%	100.0%	378 657.6	416 590.5	470 814.2	11.8%	100.0%
Expenses											
Current expenses	258 938.4	294 706.1	322 491.2	335 147.4	9.0%	97.5%	370 344.7	368 751.5	392 954.5	5.4%	95.2%
Compensation of employees	31 103.8	33 446.7	36 422.0	40 702.2	9.4%	11.4%	43 430.5	45 344.8	46 769.1	4.7%	11.4%
Goods and services	156 653.3	187 190.8	207 717.1	210 662.7	10.4%	61.3%	241 997.6	246 568.8	269 432.0	8.5%	62.7%
Depreciation	34 900.1	33 635.7	35 190.6	37 247.6	2.2%	11.4%	39 104.1	38 168.9	39 256.3	1.8%	10.0%
Interest, dividends and rent on land	36 281.1	40 432.8	43 161.5	46 534.9	8.7%	13.4%	45 812.5	38 668.9	37 497.1	-6.9%	11.0%
Transfers and subsidies	7 614.8	7 194.1	7 017.9	8 616.5	4.2%	2.5%	13 872.6	27 097.6	25 321.5	43.2%	4.8%
Total expenses	266 553.2	301 900.1	329 509.1	343 763.9	8.8%	100.0%	384 217.3	395 849.0	418 276.0	6.8%	100.0%
Surplus/(Deficit)	(11 925.3)	(26 081.0)	(55 015.6)	(6 629.2)	-17.8%		(5 559.7)	20 741.5	52 538.2	-299.4%	
Cash flow statement											
Cash flow from operating activities	61 281.3	48 611.8	47 209.1	62 897.6	0.9%	100.0%	88 242.8	143 794.7	160 279.2	36.6%	100.0%
Receipts											
Non-tax receipts	248 593.6	264 888.8	299 811.8	331 112.8	10.0%	100.0%	372 678.0	420 183.9	485 771.9	13.6%	100.0%
Sales of goods and services other than capital assets	247 048.4	263 134.0	295 934.3	328 598.3	10.0%	99.2%	369 272.2	415 977.6	481 113.2	13.6%	99.1%
Other tax receipts	1 545.2	1 754.8	3 877.6	2 514.5	17.6%	0.8%	3 405.8	4 206.2	4 658.7	22.8%	0.9%
Total receipts	248 593.6	264 888.8	299 811.8	331 112.8	10.0%	100.0%	372 678.0	420 183.9	485 771.9	13.6%	100.0%
Payment											
Current payments	187 209.6	216 021.1	252 401.6	266 455.5	12.5%	99.8%	282 004.3	276 060.5	325 148.7	6.9%	99.6%
Compensation of employees	31 103.8	32 791.4	36 422.0	40 702.2	9.4%	15.3%	43 430.5	45 344.8	46 769.1	4.7%	15.3%
Goods and services	119 824.7	141 954.7	172 818.0	179 218.4	14.4%	66.2%	192 761.4	192 046.7	240 882.5	10.4%	69.5%
Interest and rent on land	36 281.1	41 274.9	43 161.5	46 534.9	8.7%	18.2%	45 812.5	38 668.9	37 497.1	-6.9%	14.7%
Transfers and subsidies	102.7	255.9	201.2	1 759.7	157.8%	0.2%	2 430.9	328.7	344.0	-42.0%	0.4%
Total payments	187 312.3	216 277.0	252 602.7	268 215.3	12.7%	100.0%	284 435.2	276 389.2	325 492.7	6.7%	100.0%
Net cash flow from investing activities	(32 014.6)	(33 818.0)	(73 012.4)	(45 766.0)	12.7%	100.0%	(56 977.6)	(71 284.8)	(74 385.7)	17.6%	100.0%
Acquisition of property, plant, equipment and intangible assets	(30 403.8)	(40 153.5)	(44 945.8)	(44 438.7)	13.5%	93.1%	(58 885.8)	(65 760.7)	(74 104.2)	18.6%	98.1%
Acquisition of software and other intangible assets	(343.1)	(152.0)	(362.3)	(114.5)	-30.6%	0.6%	(18.4)	(18.4)	(20.4)	-43.8%	0.1%
Proceeds from the sale of property, plant, equipment and intangible assets	1.1	364.0	1 082.2	34.7	213.8%	-0.7%	57.9	99.5	121.7	52.0%	-0.1%
Other flows from investing activities	(1 268.8)	6 123.6	(28 786.5)	(1 247.5)	-0.6%	7.0%	1 868.6	(5 605.2)	(382.9)	-32.5%	2.0%
Net cash flow from financing activities	(9 870.6)	(16 152.4)	48 670.7	(3 273.2)	-30.8%	100.0%	(9 453.7)	(39 768.7)	(61 712.3)	166.2%	100.0%
Borrowing activities	(9 124.7)	(4 766.4)	15 565.1	(31 587.0)	51.3%	279.7%	(34 283.2)	(79 661.4)	(36 124.5)	4.6%	396.6%
Repayment of finance leases	(548.0)	(574.7)	(720.6)	(1 087.1)	25.7%	10.2%	(1 259.7)	(1 509.3)	(1 854.7)	19.5%	13.3%
Other flows from financing activities	(197.9)	(10 811.3)	33 826.2	29 400.9	-629.6%	-190.0%	26 089.2	41 401.9	(23 733.2)	-193.1%	-310.0%
Net increase/(decrease) in cash and cash equivalents	19 396.1	(1 358.6)	22 867.3	13 858.3	-10.6%	4.4%	21 811.5	32 741.1	24 181.2	20.4%	100.0%

Table 10.18 Eskom statements of financial performance, cash flow and financial position (continued)

Statement of financial position					Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate							
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Carrying value of assets	661 543.5	677 000.1	691 170.3	723 174.8	3.0%	80.5%	752 954.6	780 348.3	815 160.1	4.1%	76.6%
of which:											
Acquisition of assets	(30 403.8)	(40 153.5)	(44 945.8)	(44 438.7)	13.5%	100.0%	(58 885.8)	(65 760.7)	(74 104.2)	18.6%	100.0%
Investments	31 305.8	31 192.0	34 965.2	43 793.4	11.8%	4.1%	48 294.2	60 931.6	59 270.2	10.6%	5.3%
Inventory	40 539.0	24 014.0	28 290.0	36 873.3	-3.1%	3.8%	40 194.5	41 633.0	45 855.2	7.5%	4.1%
Loans	8 155.6	8 069.7	7 773.2	8 014.8	-0.6%	0.9%	4 003.8	4 006.1	4 006.6	-20.6%	0.5%
Receivables and prepayments	31 854.5	31 869.2	41 344.9	34 782.2	3.0%	4.1%	42 083.6	46 843.3	55 886.4	17.1%	4.4%
Cash and cash equivalents	15 886.0	7 515.3	23 585.3	25 648.1	17.3%	2.1%	36 747.5	43 347.3	43 165.5	18.9%	3.7%
Taxation	10 343.4	18 017.8	165.6	23 646.1	31.7%	1.5%	27 275.6	21 917.1	5 518.2	-38.4%	2.0%
Finance lease receivable	—	250.6	210.2	283.3	—	—	311.4	337.3	10 876.0	237.3%	0.3%
Derivatives financial instruments	7 264.7	27 816.2	38 817.5	26 059.0	53.1%	2.9%	30 691.0	35 024.2	34 533.2	9.8%	3.1%
Total assets	806 892.6	825 745.0	866 322.1	922 275.0	4.6%	100.0%	982 556.2	1 034 388.2	1 074 271.3	5.2%	100.0%
Accumulated surplus/(deficit)	97 380.4	(1 573.6)	(59 032.5)	(28 747.7)	-166.6%	0.5%	(34 127.1)	(13 294.1)	39 335.5	-211.0%	-1.1%
Capital and reserves	—	(6 032.1)	(3 659.9)	(15 214.2)	—	-0.7%	(15 214.2)	(15 214.2)	(15 214.2)	—	-1.5%
Capital reserve fund	31 692.9	241 550.3	285 550.3	353 550.3	123.4%	26.1%	412 050.3	480 025.6	480 025.6	10.7%	42.8%
Borrowings	344 002.0	423 929.4	444 200.1	417 443.2	6.7%	47.6%	398 601.8	330 375.3	300 444.2	-10.4%	36.4%
Finance lease	8 471.8	8 126.1	7 402.6	28 021.9	49.0%	1.5%	37 847.5	36 338.2	34 483.6	7.2%	3.4%
Deferred income	26 692.8	28 097.3	38 370.0	29 343.3	3.2%	3.6%	29 858.8	30 478.5	32 718.6	3.7%	3.1%
Trade and other payables	40 474.4	43 140.7	48 356.1	52 526.6	9.1%	5.4%	61 649.3	85 869.6	93 196.2	21.1%	7.2%
Non-controlling interests	111 311.5	—	—	—	-100.0%	3.4%	—	—	—	—	—
Taxation	3 590.5	1 398.2	11 851.3	2 771.8	-8.3%	0.6%	3 654.2	5 222.3	7 944.2	42.0%	0.5%
Provisions	78 255.3	76 544.3	83 112.3	73 291.9	-2.2%	9.1%	78 932.6	85 152.5	91 808.8	7.8%	8.2%
Derivatives financial instruments	65 020.9	10 564.5	10 172.0	9 288.0	-47.7%	2.9%	9 303.1	9 434.6	9 528.8	0.9%	0.9%
Total equity and liabilities	806 892.6	825 745.0	866 322.2	922 275.0	4.6%	100.0%	982 556.2	1 034 388.2	1 074 271.3	5.2%	100.0%

National Energy Regulator of South Africa

Selected performance indicators

Table 10.19 National Energy Regulator of South Africa performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of complete licence applications in the piped gas industry considered by the relevant subcommittee or the regulator within the stated timeframe per year	Regulatory service delivery	Outcome 5: Energy security and a just energy transition	100% (12)	100% (17)	100% (5)	100%	100%	100%	100%
Percentage of complete applications for the registration of gas activities considered by the relevant subcommittee or the regulator within the stated timeframe per year	Regulatory service delivery		100% (8)	100% (5)	— ¹	100%	100%	100%	100%
Percentage of complete maximum price applications considered by the relevant subcommittee or the regulator within the stated timeframe per year	Regulatory service delivery		100% (5)	100% (2)	100% (12)	100%	100%	100%	100%
Percentage of complete licence applications in the petroleum pipelines industry considered by the relevant subcommittee or the regulator within the stated timeframe per year	Regulatory service delivery		100% (4)	100% (3)	100% (4)	100%	100%	100%	100%
Percentage of complete pipeline, storage and loading facility tariff applications considered by the relevant committee or the regulator within the stated timeframe per year	Regulatory service delivery		97% (61/63)	93% (26/28)	100% (39)	80%	80%	80%	80%

1. No applications were received.

Entity overview

The National Energy Regulator of South Africa was established in terms of the National Energy Regulator Act (2004) and is listed as a schedule 3A public entity in terms of the Public Finance Management Act (1999). The entity is mandated to regulate the electricity industry in terms of the Electricity Regulation Act (2006), the

piped gas industry in terms of the Gas Act (2001) and the petroleum pipelines industry in terms of the Petroleum Pipelines Act (2003).

In line with its mandate, the regulator's focus over the medium term will continue to be on ensuring the security, accessibility and affordability of energy supply, and fair competition and regulatory certainty in the energy sector. It will do this by setting and approving energy tariffs within the stated timeframes, licensing and registering energy service providers within the stated timeframes, and monitoring and enforcing compliance with regulations.

To support these activities, expenditure is expected to increase at an average annual rate of 6.3 per cent, from R468.2 million in 2024/25 to R563 million in 2027/28, with compensation of employees accounting for an estimated 73.3 per cent (R1.2 billion) of the total expenditure over the medium term. The remaining budget is spent on goods and services (R426.3 million) and capital expenditure (R7 million), particularly ICT infrastructure.

The regulator derives its revenue mainly through licence fees and the levies it imposes on customers in the electricity, piped gas and petroleum pipelines sectors, as well as through interest on investments. Revenue is projected to increase at an average annual rate of 12.2 per cent, from R398.1 million in 2024/25 to R563 million in 2027/28, due to higher-than-expected collections from customers, particularly for piped gas. The budgeted deficit in 2025/26, which National Treasury has approved, is necessary to reduce previously accumulated surpluses.

Programmes/Objectives/Activities

Table 10.20 National Energy Regulator of South Africa expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	149.3	169.2	183.1	199.5	10.1%	43.2%	196.4	208.3	220.8	3.4%	40.1%
Regulatory service delivery	126.2	153.5	157.9	168.2	10.1%	37.3%	204.0	217.0	230.7	11.1%	39.7%
Advocacy and engagement	44.0	44.2	46.1	59.4	10.5%	11.9%	56.7	60.3	64.0	2.5%	11.7%
Innovation	4.1	5.5	5.6	8.1	25.4%	1.4%	8.1	8.5	9.0	3.6%	1.6%
People and organisational culture	24.4	21.0	22.0	32.9	10.4%	6.2%	34.1	36.3	38.5	5.4%	6.9%
Total	348.1	393.4	414.8	468.2	10.4%	100.0%	499.3	530.4	563.0	6.3%	100.0%

Statements of financial performance, cash flow and financial position

Table 10.21 National Energy Regulator of South Africa statements of financial performance

Statement of financial performance

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	344.9	353.3	371.4	398.1	4.9%	100.0%	440.3	530.4	563.0	12.2%	100.0%
Sale of goods and services other than capital assets	336.3	341.3	358.6	386.9	4.8%	97.0%	436.5	503.7	536.4	11.5%	96.6%
Other non-tax revenue	8.6	12.0	12.8	11.2	9.0%	3.0%	3.8	26.6	26.6	33.5%	3.4%
Total revenue	344.9	353.3	371.4	398.1	4.9%	100.0%	440.3	530.4	563.0	12.2%	100.0%
Expenses											
Current expenses	348.1	393.4	414.8	468.2	10.4%	100.0%	499.3	530.4	563.0	6.3%	100.0%
Compensation of employees	264.8	286.5	302.1	345.0	9.2%	73.9%	364.6	388.3	413.5	6.2%	73.3%
Goods and services	77.8	101.5	106.0	123.2	16.5%	25.0%	134.7	142.1	149.5	6.7%	26.7%
Depreciation	5.5	5.4	6.7	—	-100.0%	1.1%	—	—	—	—	—
Total expenses	348.1	393.4	414.8	468.2	10.4%	100.0%	499.3	530.4	563.0	6.3%	100.0%
Surplus/(Deficit)	(3.2)	(40.1)	(43.3)	(70.1)	179.8%		(59.0)	—	—	-100.0%	

Personnel information

Table 10.22 National Energy Regulator of South Africa personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025		Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)		
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate												
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28			
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost				
National Energy Regulator of South Africa		276	276	252	302.1	1.2	276	345.0	1.2	276	364.6	1.3	276	388.3	1.4	276	413.5	1.5	-	100.0%
1 – 6	30	30	17	8.6	0.5	30	12.2	0.4	29	12.6	0.4	29	13.4	0.5	29	14.3	0.5	-1.1%	10.6%	
7 – 10	84	84	97	73.3	0.8	84	66.5	0.8	84	67.3	0.8	84	71.7	0.9	84	76.4	0.9	-	30.4%	
11 – 12	41	41	37	48.8	1.3	41	46.3	1.1	43	53.0	1.2	43	56.4	1.3	43	60.1	1.4	1.6%	15.4%	
13 – 16	111	111	93	148.7	1.6	111	190.6	1.7	110	201.1	1.8	110	214.1	1.9	110	228.1	2.1	-0.3%	39.9%	
17 – 22	10	10	8	22.7	2.8	10	29.5	2.9	10	30.7	3.1	10	32.7	3.3	10	34.8	3.5	-	3.6%	

1. Rand million.

National Nuclear Regulator

Selected performance indicators

Table 10.23 National Nuclear Regulator performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of inspections conducted at nuclear power plants per year	Nuclear power plants	Outcome 5: Energy security and a just energy transition	34	41	42	41	41	41	41
Percentage of implementing reviews and assessments undertaken on nuclear power plants per year	Nuclear power plants		117.9% (467/396)	113.3% (238/210)	120.4% (289/240)	100%	100%	100%	100%
Percentage implementation of reviews and assessment plans for nuclear installation site licence submissions per year	Nuclear power plants		— ¹	107.1% (15/14)	133% (8/6)	100%	100%	100%	100%
Number of inspections conducted on nuclear technology and naturally occurring radioactive material per year	Nuclear technology and naturally occurring radioactive material		170	209	216	226	226	226	226
Percentage implementation of reviews and assessments undertaken for nuclear technology and naturally occurring radioactive material per year	Nuclear technology and naturally occurring radioactive material		120% (564/470)	117% (970/829)	101.4% (2 744/2 704)	100%	100%	100%	100%

1. No historical data available.

Entity overview

The National Nuclear Regulator is listed as a schedule 3A public entity in terms of the Public Finance Management Act (1999). It derives its mandate from the National Nuclear Regulator Act (1999), which requires it to regulate safety standards for nuclear activities in South Africa. This includes establishing safety standards and regulatory practices, ensuring that nuclear installations are safe by enforcing regulatory control, granting nuclear authorisations, conducting compliance inspections, and ensuring that provisions are in place for nuclear emergency planning.

Over the medium term, the regulator will continue with its compliance assurance and enforcement activities, as well as conduct reviews, assessments and general oversight of the Koeberg nuclear power station licence. In terms of regulating facilities that operate nuclear technologies, the regulator plans to conduct 123 inspections at nuclear power plants over the medium term, as well as safety reviews and assessments for all regulated facilities and issue nuclear authorisations. The regulator will also inspect facilities with naturally occurring radioactive materials in raw and processed form, such as gold mines, refineries and scrap metal yards. As such,

it plans to conduct 678 inspections on nuclear technology and naturally occurring radioactive material over the medium term. An estimated R1 billion is allocated to carry out these activities.

As the regulator relies on personnel with highly specialised skills, compensation of employees is expected to account for 61.4 per cent (R688.4 million) of its total budget over the medium term. Expenditure is expected to decrease at an average annual rate of 9 per cent, from R477.1 million in 2024/25 to R359.3 million in 2027/28, due to the retention of surplus funds in 2024/25, with the approval of National Treasury. The regulator derives most of its revenue through operator licence fees. Total revenue is projected to increase at an average annual rate of 2.6 per cent, from R332.3 million in 2024/25 to R359.3 million in 2027/28.

Programmes/Objectives/Activities

Table 10.24 National Nuclear Regulator expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate 2024/25	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/Total (%)
Administration	144.2	128.6	148.9	259.3	21.6%	49.9%	136.4	133.1	145.8	-17.5%	43.9%
Nuclear power plants	46.8	47.6	46.0	82.1	20.6%	16.4%	52.1	54.5	56.9	-11.5%	16.2%
Nuclear technology and naturally occurring radioactive material	45.4	47.7	47.8	58.9	9.1%	15.2%	63.3	66.2	69.2	5.5%	17.6%
Regulatory improvement and technical services	54.2	54.7	57.3	76.8	12.3%	18.4%	79.9	83.5	87.3	4.4%	22.3%
Total	290.6	278.6	300.0	477.1	18.0%	100.0%	331.7	337.3	359.3	-9.0%	100.0%

Statements of financial performance, cash flow and financial position

Table 10.25 National Nuclear Regulator statements of financial performance

Statement of financial performance

R million	Audited outcome			Revised estimate 2024/25	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/Total (%)
Revenue											
Non-tax revenue	245.0	267.3	297.6	287.7	5.5%	84.6%	285.2	288.6	308.4	2.3%	86.0%
Sale of goods and services other than capital assets	210.4	223.0	234.5	236.2	3.9%	69.8%	239.7	255.3	273.2	5.0%	73.8%
Other non-tax revenue	34.6	44.3	63.0	51.5	14.1%	14.8%	45.4	33.3	35.2	-11.9%	12.2%
Transfers received	46.9	60.3	46.9	44.6	-1.7%	15.4%	46.5	48.7	50.9	4.5%	14.0%
Total revenue	291.9	327.6	344.5	332.3	4.4%	100.0%	331.7	337.3	359.3	2.6%	100.0%
Expenses											
Current expenses	290.6	278.6	300.0	477.1	18.0%	100.0%	331.7	337.3	359.3	-9.0%	100.0%
Compensation of employees	201.8	194.6	205.6	213.4	1.9%	63.1%	219.4	229.3	239.7	4.0%	61.4%
Goods and services	76.3	71.7	83.0	250.3	48.6%	33.0%	98.6	93.7	104.6	-25.2%	34.8%
Depreciation	11.8	12.3	11.4	13.4	4.4%	3.8%	13.7	14.3	15.0	3.7%	3.8%
Interest, dividends and rent on land	0.7	0.0	–	–	-100.0%	0.1%	–	–	–	–	–
Total expenses	290.6	278.6	300.0	477.1	18.0%	100.0%	331.7	337.3	359.3	-9.0%	100.0%
Surplus/(Deficit)	1.4	49.0	44.5	(144.8)	-569.4%		–	–	–	-100.0%	

Personnel information

Table 10.26 National Nuclear Regulator personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of posts on approved establishment																		
		Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
National Nuclear Regulator			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	182	182	171	205.6	1.2	182	213.4	1.2	180	219.4	1.2	180	229.3	1.3	180	239.7	1.3	-0.4%	100.0%
1 – 6	2	2	2	1.6	0.8	2	1.3	0.6	2	1.3	0.7	2	1.4	0.7	2	1.5	0.7	–	1.1%
7 – 10	58	58	57	36.4	0.6	58	36.3	0.6	58	37.9	0.7	58	39.7	0.7	58	41.7	0.7	–	32.1%
11 – 12	41	41	32	37.1	1.2	41	46.1	1.1	41	48.2	1.2	41	50.4	1.2	41	52.9	1.3	–	22.7%
13 – 16	80	80	79	126.9	1.6	80	126.2	1.6	78	128.2	1.6	78	134.0	1.7	78	140.0	1.8	-0.8%	43.5%
17 – 22	1	1	1	3.7	3.7	1	3.5	3.5	1	3.7	3.7	1	3.9	3.9	1	3.6	3.6	–	0.6%

1. Rand million.

National Radioactive Waste Disposal Institute

Selected performance indicators

Table 10.27 National Radioactive Waste Disposal Institute performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets			
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29
Number of compliance assurance audit reports conducted per year	Radwaste compliance management	Outcome 5: Energy security and a just energy transition	– ¹	– ¹	0	2	2	2	2	2
Number of inspection reports completed per year	Radwaste compliance management		– ¹	– ¹	2	2	2	2	2	2

1. No historical data available.

Entity overview

The National Radioactive Waste Disposal Institute was established in terms of the National Radioactive Waste Disposal Institute Act (2008) to manage the disposal of radioactive waste at the national level and is listed as a schedule 3A public entity in terms of the Public Finance Management Act (1999). The institute is responsible for the long-term care and disposal of radioactive waste in a safe, technically sound, socially acceptable, environmentally responsible and economically feasible manner to ensure no undue burden is placed on future generations.

In addition to implementing its financial sustainability plan, over the medium term, the institute plans to: compile 6 compliance assurance audit reports; ensure that all disposal waste packages meet waste acceptance criteria; ensure the safety of Vaalputs employees by ensuring that their average radiation exposure is below 1 millisievert; develop project plans for the central interim storage facility so that a licensing strategy can be developed by the end of the MTEF period; and develop a project plan for waste emanating from the Koeberg nuclear power station.

Expenditure is expected to decrease at an average annual rate of 8.5 per cent, from R74.7 million 2024/25 to R57.2 million in 2027/28, due to the retention of surplus funds in 2024/25, with the approval of National Treasury. Compensation of employees constitutes an estimated 79.3 per cent (R141.5 million) of the institute's spending over the medium term, while goods and services constitutes 18.6 per cent (R18.5 million), mostly for the shift of the Vaalputs waste disposal facility from the South African Nuclear Energy Cooperation and the granting of the nuclear installation licence by the National Nuclear Regulator. This will allow the institute to generate its own revenue by providing waste disposal and related services to waste generators. The institute expects to derive 96 per cent (R157 million) of its revenue over the MTEF period through transfers from the department. Revenue is projected to increase at an average annual rate of 4.7 per cent, from R49.9 million in 2024/25 to R57.2 million in 2027/28.

Programmes/Objectives/Activities

Table 10.28 National Radioactive Waste Disposal Institute expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	30.5	33.7	37.9	42.2	11.4%	65.0%	35.4	36.7	38.7	-2.8%	64.9%
Radwaste operations	2.5	2.4	2.4	2.6	0.3%	4.5%	2.2	2.3	2.4	-1.7%	4.0%
Radwaste, technology and siting	4.9	5.0	5.3	18.5	56.1%	13.7%	4.9	5.2	5.5	-33.4%	13.4%
Radwaste compliance management	9.3	7.7	8.8	11.4	7.0%	16.8%	9.6	10.1	10.6	-2.5%	17.7%
Total	47.2	48.7	54.4	74.7	16.5%	100.0%	52.0	54.3	57.2	-8.5%	100.0%

Statements of financial performance, cash flow and financial position

Table 10.29 National Radioactive Waste Disposal Institute statements of financial performance

Statement of financial performance

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	1.3	2.6	4.0	2.0	15.5%	4.7%	2.0	2.0	2.5	7.7%	4.0%
Other non-tax revenue	1.3	2.6	4.0	2.0	15.5%	4.7%	2.0	2.0	2.5	7.7%	4.0%
Transfers received	49.2	50.3	50.5	47.9	-0.9%	95.3%	50.0	52.3	54.7	4.5%	96.0%
Total revenue	50.5	52.9	54.5	49.9	-0.4%	100.0%	52.0	54.3	57.2	4.7%	100.0%
Expenses											
Current expenses	47.2	48.7	54.4	74.7	16.5%	100.0%	52.0	54.3	57.2	-8.5%	100.0%
Compensation of employees	37.5	39.1	41.9	43.2	4.9%	73.6%	45.1	47.2	49.2	4.4%	79.3%
Goods and services	8.6	8.5	11.3	30.3	52.0%	24.3%	5.7	6.0	6.8	-39.2%	18.6%
Depreciation	1.1	1.1	1.2	1.2	2.1%	2.1%	1.2	1.2	1.2	—	2.1%
Total expenses	47.2	48.7	54.4	74.7	16.5%	100.0%	52.0	54.3	57.2	-8.5%	100.0%
Surplus/(Deficit)	3.3	4.1	—	(24.7)	-295.6%		—	—	—	-100.0%	

Personnel information

Table 10.30 National Radioactive Waste Disposal Institute personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28					2024/25 - 2027/28
National Radioactive Waste Disposal Institute		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Salary level	38	38	35	41.9	1.2	38	43.2	1.1	38	45.1	1.2	38	47.2	1.2	38	49.2	1.3	–	100.0%
1 – 6	2	2	2	0.7	0.4	2	0.4	0.2	2	0.4	0.2	2	0.4	0.2	2	0.4	0.2	–	5.3%
7 – 10	12	12	12	9.2	0.8	12	8.6	0.7	12	8.9	0.7	12	9.3	0.8	12	9.8	0.8	–	31.6%
11 – 12	5	5	2	1.6	0.8	5	5.2	1.0	5	5.4	1.1	5	5.7	1.1	5	5.9	1.2	–	13.2%
13 – 16	19	19	19	30.3	1.6	19	29.0	1.5	19	30.4	1.6	19	31.8	1.7	19	33.1	1.7	–	50.0%

1. Rand million.

South African National Energy Development Institute

Selected performance indicators

Table 10.31 South African National Energy Development Institute performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of energy efficiency tax certificates issued per year	Energy efficiency and demand-side management programme	Outcome 5: Energy security and a just energy transition	39	11	30	20	20	20	20
Number of energy solutions assessed per year	Smart grids		4	2	4	2	2	2	2
Number of industry roadmaps, sector development plans and industry support tools developed per year	Applied energy research and innovation		1	1	1	1	1	1	2
Number of industry knowledge-sharing events and platforms hosted to promote energy-related market/industry development per year	Applied energy research and innovation		1	1	1	1	1	1	1
Number of buildings successfully registered and issued for energy performance certificates on the national building energy performance register per year	Energy efficiency and demand-side management programme		— ¹	— ¹	— ¹	— ¹	100	100	100

1. No historical data available.

Entity overview

The South African National Energy Development Institute was established in terms of the National Energy Act (2008) and is listed as a schedule 3A public entity in terms of the Public Finance Management Act (1999). It is mandated to direct, monitor and conduct applied energy research and development, and demonstrate and deploy specific measures to promote the uptake of green energy and energy efficiency in South Africa.

Over the medium term, the institute will focus on achieving universal access to clean energy that is affordable and of appropriate quality, and conducting research on energy efficiency. It will do this through initiatives and projects focused on rolling out smart meters to use energy more efficiently, smart and micro grids to improve grid reliability, and solar geysers. It will also support industrialisation and lead innovation in the sector by issuing 60 energy efficiency tax certificates, issuing 300 buildings with energy performance certificates on the national building energy performance register, and implementing projects with the Department of Science and Innovation on green hydrogen, carbon dioxide capture and use, renewable energy and energy storage.

Expenditure is expected to decrease at an average annual rate of 14.5 per cent, from R173.9 million in 2024/25 to R108.7 million in 2027/28, due to the retention of surplus funds in 2024/25, with the approval of National Treasury. Compensation of employees accounts for an estimated 54.7 per cent (R210.8 million) of total expenditure over the medium term, increasing at an average annual rate of 9 per cent as the institute increases its number of personnel from 65 in 2024/25 to 77 in 2027/28.

The institute is set to derive 80.7 per cent (R253.2 million) of its revenue over the medium term through transfers from the department and other sources such as donors and the Department of Science and Innovation for energy research. Revenue is expected to increase at an average annual rate of 6.2 per cent, from R90.8 million in 2024/25 to R108.7 million in 2027/28.

Programmes/Objectives/Activities

Table 10.32 South African National Energy Development Institute expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	36.1	58.0	67.9	45.5	8.0%	40.8%	54.0	55.0	57.1	7.9%	43.3%
Applied energy research and innovation	–	–	–	88.3	–	12.7%	35.7	22.2	19.1	-40.0%	29.4%
Energy efficiency and demand-side management programme	21.7	17.8	21.0	36.2	18.5%	18.9%	19.9	17.0	17.7	-21.2%	17.2%
Smart grids	5.9	5.9	18.4	–	-100.0%	5.8%	–	–	–	–	–
Clean energy solutions	15.9	18.6	55.3	–	-100.0%	17.0%	–	–	–	–	–
Data knowledge management	3.2	1.7	10.3	–	-100.0%	2.8%	–	–	–	–	–
Centre for energy systems analysis and research	2.5	0.3	5.2	–	-100.0%	1.5%	–	–	–	–	–
Department of Science and Innovation energy secretariat	–	–	–	4.0	–	0.6%	13.7	14.2	14.9	55.0%	10.1%
Total	85.4	102.3	178.0	173.9	26.7%	100.0%	123.2	108.4	108.7	-14.5%	100.0%

Statements of financial performance, cash flow and financial position

Table 10.33 South African National Energy Development Institute statements of financial performance

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome				Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	13.4	19.8	31.3	13.6	0.4%	17.7%	24.9	20.8	20.5	14.8%	19.3%
Sale of goods and services other than capital assets	7.0	9.6	13.4	–	-100.0%	6.5%	6.1	1.1	0.7	–	1.9%
Other non-tax revenue	6.4	10.2	17.8	13.6	28.6%	11.2%	18.8	19.7	19.9	13.5%	17.5%
Transfers received	87.6	100.7	87.7	77.2	-4.1%	82.3%	80.6	84.4	88.2	4.5%	80.7%
Total revenue	101.0	120.5	119.0	90.8	-3.5%	100.0%	105.5	105.2	108.7	6.2%	100.0%
Expenses											
Current expenses	85.4	102.3	178.0	173.9	26.7%	100.0%	123.2	108.4	108.7	-14.5%	100.0%
Compensation of employees	33.0	36.9	55.1	56.1	19.4%	34.5%	69.4	68.8	72.6	9.0%	54.7%
Goods and services	52.0	61.6	116.3	117.8	31.3%	63.6%	52.8	38.3	35.4	-33.0%	44.6%
Depreciation	0.4	3.8	6.5	0.0	-53.0%	2.0%	0.9	1.3	0.7	159.2%	0.7%
Total expenses	85.4	102.3	178.0	173.9	26.7%	100.0%	123.2	108.4	108.7	-14.5%	100.0%
Surplus/(Deficit)	15.6	18.2	(59.0)	(83.1)	-274.6%		(17.7)	(3.2)	–	-100.0%	

Personnel information

Table 10.34 South African National Energy Development Institute personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved establishment	Actual			Revised estimate			Medium-term expenditure estimate										
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28				
South African National Energy Development Institute			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	
Salary level	65	65	73	55.1	0.8	65	56.1	0.9	77	69.4	0.9	77	68.8	0.9	77	72.6	0.9	5.8%
1 – 6	21	21	25	4.7	0.2	21	3.9	0.2	24	4.7	0.2	24	4.6	0.2	24	4.9	0.2	4.6%
7 – 10	23	23	25	16.4	0.7	23	18.1	0.8	29	22.8	0.8	29	22.8	0.8	29	24.0	0.8	8.0%
11 – 12	7	7	8	7.7	1.0	7	7.5	1.1	9	10.4	1.2	9	10.3	1.1	9	10.9	1.2	8.7%
13 – 16	14	14	15	26.3	1.8	14	26.5	1.9	15	31.5	2.1	15	31.1	2.1	15	32.8	2.2	2.3%

1. Rand million.

South African Nuclear Energy Corporation

Selected performance indicators

Table 10.35 South African Nuclear Energy Corporation performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of peer-reviewed publications produced per year	Research and innovation	Outcome 8: Dynamic science, technology and innovation for growth	36	27	28	20	20	20	20
Number of product and process innovation disclosures conducted per year	Research and innovation		7	7	7	6	6	6	6
Maximum allowable radiation dose per year (microsieverts) in terms of licence conditions	Business continuity and efficiency		0.004276 µSv	0.00399 µSv	0.000365 µSv	0.05 µSv	0.05 µSv	0.05 µSv	0.05 µSv
Number of days per year that the SAFARI-1 reactor is operationally available	Business continuity and efficiency		294	288	289	287	287	287	287

Entity overview

The South African Nuclear Energy Corporation derives its mandate from the Nuclear Energy Act (1999), the nuclear energy policy and directives conferred on it by the Minister of Electricity and Energy. It is listed as a schedule 2 public entity in terms of the Public Finance Management Act (1999). The corporation's subsidiaries include international fluorochemical producer Pelchem; radiopharmaceutical and radioisotope producer Nuclear Technologies Product Radioisotopes; and Pelindaba Enterprises, which specialises in manufacturing power-generation components. The corporation is also responsible for decommissioning and decontaminating old nuclear facilities and contributes to South Africa's obligations in terms of international nuclear treaties and agreements. Over the medium term, the corporation will focus on increasing medical radioisotope production and radiation applications used locally and internationally to diagnose and treat cancer, as well as produce fluorochemical products. Other priorities include research and technology development for new products, and nuclear and industrial manufacturing.

The corporation operates the SAFARI-1 nuclear reactor for research, technology development and the production of radioisotopes. Over the period ahead, it will ensure that SAFARI-1 operates for at least 287 days per year and complies with international safety requirements. The corporation will continue work over the medium term on the multipurpose reactor project to eventually replace SAFARI-1 as it is approaching the end of its useful life; and on expanding the front-end fuel cycle, which includes uranium enrichment and fuel fabrication. Additional technological installations, including small-angle neutron scattering and neutron radiography facilities, will enhance the corporation's research capabilities. The corporation will continue to decommission and decontaminate disused historical nuclear facilities over the MTEF period.

Expenditure is set to increase at an average annual rate of 5.2 per cent, from R3 billion in 2024/25 to R3.5 billion in 2027/28. Spending on commercial activities accounts for a projected 43.7 per cent (R4.2 billion) of total expenditure over medium term, mainly for producing medical radioisotopes. The sale of nuclear technology products, fluorochemical products and advanced manufacturing services is expected to contribute 62.6 per cent (R6.3 billion) of the corporation's revenue over the medium term, with the balance derived mostly through transfers from the department. Revenue is projected to increase at an average annual rate of 6.3 per cent, from R3.1 billion in 2024/25 to R3.7 billion in 2027/28.

Programmes/Objectives/Activities

Table 10.36 South African Nuclear Energy Corporation expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2024/25 - 2027/28
Administration	241.1	90.2	93.1	214.6	-3.8%	5.8%	288.4	341.4	354.6	18.2%	9.2%
Financial recovery and sustainability	211.3	195.2	140.5	157.3	-9.4%	6.4%	171.4	177.3	132.7	-5.5%	5.0%
Research and innovation	139.9	118.2	122.8	134.1	-1.4%	4.6%	149.6	168.3	182.7	10.8%	4.9%
Profitable commercial enterprises	1 136.3	1 479.3	1 435.1	1 428.7	7.9%	49.0%	1 274.1	1 406.3	1 543.2	2.6%	43.7%
Business continuity and efficiency	744.2	802.6	950.9	1 015.6	10.9%	31.3%	1 106.1	1 142.3	1 204.5	5.8%	34.6%
Talent excellence and a high-performance culture	78.7	70.1	102.4	68.7	-4.4%	2.9%	86.0	89.7	94.7	11.3%	2.6%
Total	2 551.6	2 755.5	2 844.7	3 019.0	5.8%	100.0%	3 075.6	3 325.2	3 512.4	5.2%	100.0%

Statements of financial performance, cash flow and financial position

Table 10.37 South African Nuclear Energy Corporation statements of financial performance, cash flow and financial position

Statement of financial performance											
	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2024/25 - 2027/28
Revenue											
Non-tax revenue	1 737.2	2 113.5	2 124.5	2 134.1	7.1%	71.3%	2 157.7	2 420.1	2 612.5	7.0%	70.0%
Sale of goods and services other than capital assets	1 044.0	1 649.1	1 832.8	2 046.3	25.1%	57.1%	1 862.4	2 119.2	2 304.7	4.0%	62.6%
Other non-tax revenue	693.2	464.4	291.7	87.8	-49.8%	14.2%	295.3	300.9	307.8	51.9%	7.3%
Transfers received	735.5	767.4	828.9	931.0	8.2%	28.7%	975.6	1 020.8	1 067.0	4.6%	30.0%
Total revenue	2 472.7	2 880.9	2 953.4	3 065.2	7.4%	100.0%	3 133.2	3 440.9	3 679.5	6.3%	100.0%
Expenses											
Current expenses	2 526.5	2 710.2	2 795.5	2 978.6	5.6%	98.6%	3 050.7	3 284.2	3 452.8	5.0%	98.7%
Compensation of employees	1 106.6	1 108.6	1 204.3	1 333.6	6.4%	42.5%	1 424.5	1 519.9	1 606.3	6.4%	45.5%
Goods and services	1 308.0	1 487.9	1 478.6	1 539.0	5.6%	52.1%	1 520.7	1 658.2	1 746.3	4.3%	50.0%
Depreciation	103.3	98.6	97.3	94.9	-2.8%	3.5%	104.3	105.1	99.3	1.5%	3.1%
Interest, dividends and rent on land	8.6	15.2	15.3	11.1	8.6%	0.4%	1.3	1.0	0.8	-58.5%	0.1%
Transfers and subsidies	25.0	45.3	49.2	40.5	17.4%	1.4%	24.9	41.0	59.7	13.8%	1.3%
Total expenses	2 551.6	2 755.5	2 844.7	3 019.0	5.8%	100.0%	3 075.6	3 325.2	3 512.4	5.2%	100.0%
Surplus/(Deficit)	(78.8)	125.5	108.7	46.1	-183.6%		57.6	115.7	167.1	53.6%	
Cash flow statement											
Cash flow from operating activities	206.8	321.0	363.7	188.9	-3.0%	100.0%	(37.6)	66.9	131.4	-11.4%	100.0%
Receipts											
Non-tax receipts	1 091.1	1 631.3	1 909.0	2 076.8	23.9%	59.2%	1 892.9	2 144.9	2 325.3	3.8%	65.4%
Sales of goods and services other than capital assets	1 044.0	1 564.2	1 832.8	2 046.3	25.1%	57.2%	1 862.4	2 119.2	2 304.7	4.0%	64.5%
Other tax receipts	47.1	67.1	76.2	30.5	-13.5%	2.0%	30.5	25.7	20.6	-12.3%	0.8%
Transfers received	976.5	1 046.1	1 022.4	931.0	-1.6%	36.0%	976.0	1 021.3	1 067.4	4.7%	31.0%
Financial transactions in assets and liabilities	243.1	93.1	96.2	57.3	-38.2%	4.7%	155.1	122.6	130.8	31.6%	3.6%
Total receipts	2 310.7	2 770.5	3 027.6	3 065.2	9.9%	100.0%	3 024.0	3 288.8	3 523.5	4.8%	100.0%
Payment											
Current payments	2 021.7	2 343.8	2 551.3	2 769.4	11.1%	96.0%	2 967.2	3 108.3	3 256.6	5.6%	96.4%
Compensation of employees	1 106.6	1 108.6	1 204.3	1 333.6	6.4%	47.4%	1 424.5	1 519.9	1 606.3	6.4%	46.9%
Goods and services	906.5	1 219.5	1 332.5	1 424.7	16.3%	48.1%	1 541.5	1 587.4	1 649.4	5.0%	49.4%
Interest and rent on land	8.6	15.8	14.5	11.1	8.6%	0.5%	1.3	1.0	0.8	-58.5%	0.1%
Transfers and subsidies	82.2	105.7	112.7	106.9	9.1%	4.0%	94.4	113.6	135.6	8.2%	3.6%
Total payments	2 103.9	2 449.5	2 664.0	2 876.3	11.0%	100.0%	3 061.6	3 221.9	3 392.1	5.7%	100.0%
Net cash flow from investing activities	(96.7)	(142.7)	(197.0)	(463.0)	68.5%	100.0%	(336.4)	(133.6)	(48.2)	-53.0%	100.0%
Acquisition of property, plant, equipment and intangible assets	(67.8)	(94.3)	(152.0)	(463.0)	89.7%	78.3%	(336.0)	(132.5)	(47.6)	-53.1%	99.5%
Proceeds from the sale of property, plant, equipment and intangible assets	0.7	0.2	-	-	-100.0%	-0.2%	-	-	-	-	-
Other flows from investing activities	(29.6)	(48.6)	(45.0)	-	-100.0%	21.9%	(0.4)	(1.0)	(0.5)	-	0.5%

Table 10.37 South African Nuclear Energy Corporation statements of financial performance, cash flow and financial position (continued)

Cash flow statement				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Net cash flow from financing activities	(11.9)	(8.5)	(10.6)	99.7	-303.1%	100.0%	(11.7)	(12.4)	(9.2)	-145.2%	100.0%
Deferred income	3.6	4.9	–	–	-100.0%	-21.9%	–	–	–	–	–
Borrowing activities	(2.1)	–	–	99.7	-464.1%	29.3%	(3.6)	(3.6)	(0.2)	-111.5%	40.4%
Repayment of finance leases	(1.1)	(8.1)	(5.4)	–	-100.0%	38.8%	(8.1)	(8.8)	(9.0)	–	59.6%
Other flows from financing activities	(12.3)	(5.4)	(5.2)	–	-100.0%	53.7%	–	–	–	–	–
Net increase/(decrease) in cash and cash equivalents	98.2	169.8	156.0	(174.4)	-221.1%	2.4%	(385.7)	(79.1)	74.0	-175.2%	100.0%
Statement of financial position											
Carrying value of assets of which:	1 459.0	1 466.7	1 556.6	2 037.9	11.8%	23.5%	2 239.0	2 336.5	2 350.5	4.9%	28.9%
Acquisition of assets	(67.8)	(94.3)	(152.0)	(463.0)	89.7%	100.0%	(336.0)	(132.5)	(47.6)	-53.1%	100.0%
Investments	3 750.0	3 127.2	3 780.1	3 264.2	-4.5%	50.2%	3 781.0	3 781.0	3 781.0	5.0%	47.1%
Inventory	320.5	368.7	424.3	554.6	20.1%	6.0%	567.1	679.9	779.8	12.0%	8.3%
Receivables and prepayments	341.4	483.7	408.8	160.3	-22.3%	5.1%	469.9	501.9	524.3	48.4%	5.2%
Cash and cash equivalents	804.5	981.5	1 126.9	865.8	2.5%	13.6%	658.1	644.8	729.3	-5.6%	9.5%
Defined benefit plan assets	36.9	21.8	29.7	–	-100.0%	0.3%	–	–	–	–	–
Taxation	120.1	91.3	92.7	52.6	-24.0%	1.3%	78.2	80.3	81.5	15.7%	0.9%
Total assets	6 832.3	6 540.9	7 419.2	6 935.4	0.5%	100.0%	7 793.2	8 024.5	8 246.4	5.9%	100.0%
Accumulated surplus/(deficit)	(272.8)	(150.1)	(30.5)	(376.6)	11.3%	-3.0%	(314.6)	(207.2)	(50.3)	-48.9%	-3.2%
Capital and reserves	769.5	789.6	814.0	789.0	0.8%	11.4%	805.4	805.4	805.4	0.7%	10.4%
Borrowings	14.0	21.2	10.6	6.8	-21.6%	0.2%	3.8	63.7	68.0	116.0%	0.4%
Finance lease	4.3	5.7	12.0	67.8	150.7%	0.3%	57.0	58.1	56.1	-6.1%	0.8%
Deferred income	1 018.1	1 172.0	1 271.9	1 462.2	12.8%	17.8%	1 434.5	1 434.5	1 434.5	-0.6%	18.7%
Trade and other payables	439.4	573.5	525.6	516.2	5.5%	7.4%	854.5	863.2	859.3	18.5%	9.9%
Taxation	1.6	0.8	1.0	–	-100.0%	–	–	–	–	–	–
Provisions	1 299.3	1 235.1	1 298.5	499.0	-27.3%	15.6%	459.3	457.8	466.9	-2.2%	6.1%
Derivatives financial instruments	3 558.9	2 893.3	3 516.1	3 971.0	3.7%	50.2%	4 493.2	4 549.0	4 606.4	5.1%	56.9%
Total equity and liabilities	6 832.3	6 540.9	7 419.2	6 935.4	0.5%	100.0%	7 793.2	8 024.5	8 246.4	5.9%	100.0%

